

## Message Text

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PAGE 01 BELGRA 00466 230918Z  
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 NSAE-00  
NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01 INR-07  
L-03 PA-01 PRS-01 SP-02 SS-15 ACDA-12 HA-05  
BIB-01 CU-04 COME-00 TRSE-00 OMB-01 /084 W  
-----106361 230924Z /15

O R 230611Z JAN 78  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 4619  
INFO AMEMBASSY BERLIN  
AMEMBASSY BONN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY PRAGUE  
AMEMBASSY ROME  
AMEMBASSY SOFIA  
AMEMBASSY WARSAW  
USMISSION USBERLIN  
USMISSION GENEVA  
USMISSION USNATO  
USDEL MBFR VIENNA  
USCINEUR

C O N F I D E N T I A L BELGRADE 466

FOR EUR/EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: GDS  
TAGS: CSCE, OCON  
SUBJECT: BELGRADE CSCE --GOLDBERG-VORONTSOV LUNCHEON CONVERSATION

SUMMARY: SOVIET AMBASSADOR VORONTSOV MAINTAINED TOUGH LINE  
ON BELGRADE MEETING CONCLUDING DOCUMENT THROUGHOUT LUNCH  
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WITH AMBASSADOR GOLDBERG JANUARY 18. HE SAID THAT HE WAS  
UNDER DIRECT ORDERS FROM BREZHNEV NOT TO ACCEPT ANY REFERENCE  
TO HUMAN RIGHTS. AMBASSADOR GOLDBERG RESPONDED THAT HE IS  
UNDER PRESIDENT'S ORDERS TO OBTAIN APPROPRIATE HUMAN  
RIGHTS REFERENCE. VORONTSOV, WHO INDICATED THAT HE  
WILL PROBABLY NOT TAKE UP HIS NEW POSTING TO INDIA  
UNTIL AFTER AT LEAST MID-FEBRUARY TARGET DATE FOR

CSCE CONCLUDING, HINTED THROUGHOUT CONVERSATION THAT U.S. AND SOVIETS SHOULD PRIVATELY NEGOTIATE AN CONCLUDING DOCUMENT THAT REST OF CONFERENCE WOULD THEN HAVE TO ACCEPT.END SUMMARY.

1. AMBASSADOR GOLDBERG LUNCHEd PRIVATELY WITH AMBASSADOR VORONTOV IN EFFORT TO DETERMINE HOW SOVIETS SEE DRAFTING DEVELOPING NOW THAT THEY HAVE TABLED THEIR OWN VERSION OF A CONCLUDING DOCUMENT AND TO ASCERTAIN WHETHER VORONTOV, WHO HAS BEEN NAMED HIS COUNTRY'S NEXT AMBASSADOR TO INDIA, WILL STAY WITH BELGRADE MEETING FOR IT DURATION. VORONTOV TOOK A TOUGH LINE ON CONCLUDING DOCUMENT, IN PARTICULAR HUMAN RIGHTS. TO HIS COMMENT THAT BREZHNEV HAD ORDERED HIM NOT TO ACCEPT ANY REFERENCE TO HUMAN RIGHTS, AMBASSADOR GOLDBERG REPLIED THAT ON PRESIDENT CARTER'S ORDERS HE HAD TO SEE TO IT THAT CONCLUDING DOCUMENT CONTAINED AN APPROPRIATE REFERENCE TO THIS IMPORTANT SUBJECT. VORONTOV THEN SAID WE MUST AGREE TO DISAGREE. AMBASSADOR GOLDBERG DEMURRED, STATING THAT HE BELIEVED SOVIETS HAD INTRODUCED THEIR DRAFT CONCLUDING DOCUMENT AS NEGOTIATING TACTIC, NO FINAL WORD.

2. VORONTOV ALSO SAID THAT BREZHNEV CONSIDERED IT INAPPROPRIATE FOR BELGRADE MEETING TO RESTATE WHAT HEADS OF STATE HAD SAID AT HELSINKI, THAT IT WOULD BE UNDIGNIFIED FOR MERE AMBASSADORS TO PARAPHRASE OR ELABORATE ON CONFIDENTIAL

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THOSE WORDS. AMBASSADOR GOLDBERG NOTED THAT AT LEAST BELGRADE MEETING HAD TO REAFFIRM COMMITMENT TO LANGUAGE OF FINAL ACT.

3. VORONTOV INDICATED THAT HE WOULD "MORE OR LESS" REMAIN IN BELGRADE. WHEN PRESSED FURTHER, HE SAID THAT HE WOULD STAY FOR A "SHORT" MEETING OF PERHAPS FIVE WEEKS.

4. WHILE AMBASSADOR GOLDBERG SOUGHT TO KEEP DISCUSSION TO PROCEDURAL AND PERSONAL MATTERS, VORONTOV SOUGHT CONTINUOUSLY TO RETURN CONVERSATION TO SUBSTANTIVE QUESTIONS WITH THE STRONG HINT THAT IF THE TWO SUPERPOWERS COULD GET TOGETHER AND AGREE ON A DOCUMENT EVERYONE ELSE WOULD GO ALONG.

5. AMBASSADOR GOLDBERG HAS BRIEFED NATO CAUCUS ON THIS CONVERSATION.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
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**Decaption Date:** 01 jan 1960  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**TAGS:** OCON, CSCE  
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**Review Markings:**  
Sheryl P. Walter  
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20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014